BEFORE THE ENVIRONMENTAL APPEALS BOARD UNITED STATES ENVIRONMENTAL PROTECTION AGENCY WASHINGTON, D.C.

In the Matter of:	
Greater Lawrence Sanitary District)	NPDES Appeal No. 19-05
NPDES Permit No. MA0100447	

JOINT STATUS REPORT AND THIRD MOTION TO STAY THE PROCEEDINGS

Pursuant to 40 C.F.R. § 124.19(f), Region 1 of the United States Environmental Protection Agency ("EPA") and the Greater Lawrence Sanitary District ("GLSD") hereby move the Environmental Appeals Board ("Board") to further stay the proceedings in this matter to provide the parties with a continued opportunity to pursue a negotiated resolution of the issues in dispute. The parties file this Status Report and describe the grounds for this motion as follows:

- On September 25, 2019, EPA issued a National Pollutant Discharge
 Elimination System Permit ("NPDES") to GLSD authorizing discharges from
 GLSD's wastewater treatment facility and from five Combined Sewer

 Overflow outfalls to the Merrimack River in Massachusetts.
- 2. On October 25, 2019, GLSD timely filed a Petition for Review ("Petition") with the Board requesting review of certain conditions of the permit.
 Specifically, GLSD challenged the effluent limitation for Total Phosphorus ("TP"); the removal of a compliance schedule to achieve that limit; the

- effluent limitation for Total Residual Chlorine ("TRC"); and the calculation of the critical low flow used to derive the dilution-based TP and TRC limits.
- 3. Under 40 C.F.R. § 124.19(b)(2), EPA's response to the Petition, along with a certified index and relevant portions of the administrative record, was due within 30 days after service of the Petition, or November 27, 2019.
- 4. On November 14, 2019, counsel for the parties filed a *Joint Motion to Stay the Proceedings* so that the parties could discuss whether a negotiated resolution of the issues raised in the Petition was possible.
- On November 19, 2019, the Board granted the *Joint Motion* and stayed the
 proceedings until Friday, January 17, 2020 and required a status report from
 the parties on January 7, 2020. See *Order Granting Joint Motion to Stay*Proceedings at pg. 2 (November 19, 2019).
- 6. On January 7, 2020, counsel for the parties filed a *Joint Status Report and Second Motion to Stay the Proceedings* seeking an additional 45-day stay of the proceedings to give the parties additional time to focus on settlement discussions.
- On January 9, 2020, the Board granted the *Joint Motion* and stayed the
 proceedings until Monday, March 2, 2020 and required a status report from
 the parties on February 21, 2020. See <u>Order Granting Second Motion to Stay</u>
 <u>Proceedings at pg. 2 (January 9, 2020)</u>.
- 8. The parties have diligently engaged in discussions regarding these proceedings including two in-person meetings, numerous conference calls, and exchanges of emails and information to clarify the issues needing

resolution. Because of these discussions, the parties have continued to narrow the issues in dispute, and the parties believe that further discussions will be productive and potentially could resolve this dispute. As a result of a settlement meeting in December, GLSD provided EPA with further technical information on January 15, 2020. EPA reviewed and analyzed the additional technical information and provided GLSD with a response on February 5, 2020. Subsequently, on February 14, 2020, EPA provided GLSD with a letter suggesting a framework for moving the negotiations forward to a potential resolution. GLSD is currently reviewing that letter.

- 9. GLSD's counsel also represent a petitioner in another pending Board appeal,

 In re City of Haverhill, NPDES Appeal No. 19-04 (filed 10/25/19). The two

 petitions involve overlapping legal and factual claims. EPA and petitioners

 have today filed a separate motion for a further stay to accommodate

 settlement discussions in that case as well. Given the posture of the two cases,

 EPA and petitioners are presented with an opportunity to efficiently, and

 consistently, address issues common to both petitions.
- 10. To allow settlement discussions to unfold and conclude in an orderly manner, while at the same time ensuring matters on the Board's docket are expeditiously resolved, the parties request the following:
 - a. An additional 45-day stay of the proceedings that holds the filing deadline for the EPA's response to petition in abeyance, such that the parties' full attention may be directed toward the technically-complex

subject matter that is at issue in settlement discussions, rather than to litigation before the Board.

b. An order directing the parties to file a status report ten days prior to the expiration of the 45-day additional stay. In the status report, the parties will report on the progress of negotiations, which will include a discussion of whether it is appropriate to further continue the stay, dismiss the Petition, or lift the stay and establish a schedule for EPA to file a response to the Petition within 30 days.

For the reasons set forth above, and in the interest of conserving judicial resources and promoting efficiency, the parties respectfully request that the Board grant this *Joint Status Report and Third Motion to Stay the Proceedings*.

Dated: February 21, 2020

Respectfully submitted,

U.S. EPA – Region 1

Samir Bukhari, Esq. Eve S. Vaudo, Esq. John Kilborn, Esq.

Office of Regional Counsel 5 Post Office Square, Suite 100

Mailcode: 04-6

Boston, MA 02109-3912

Tel: (617) 918-1095 Fax: (617) 918-0095

E-mail: <u>bukhari.samir@epa.gov</u> vaudo.eve@epa.gov kilborn.john@epa.gov Greater Lawrence Sanitary District

Matthew J. Connolly, Esq.

Michael A. Leon, Esq.

Matthew Snell, Esq.

Valerie A. Moore, Esq.

Nutter McClennen & Fish, LLP Seaport West, 155 Seaport Blvd.

Boston, Massachusetts

E-mail: mconnolly@nutter.com

mleon@nutter.com msnell@nutter.com

vmoore@nutter.com

CERTIFICATE OF SERVICE

I hereby certify that a copy of the foregoing *Joint Status Report and Third Motion* to *Stay the Proceedings*, in connection with *In re Greater Lawrence Sanitary District*, NPDES Appeal No. 19-05, was sent to the following persons in the manner indicated:

By Electronic Filing:

Eurika Durr Clerk of the Board U.S. EPA Environmental Appeals Board 1200 Pennsylvania Avenue, NW (Mail Code 1103M) Washington, D.C. 20460-0001

By U.S. Mail:

Matthew J. Connolly Michael A. Leon Matthew Snell Valerie A. Moore Nutter McClennen & Fish, LLP Seaport West, 155 Seaport Blvd. Boston, MA 02210

City of Lawrence Department of Public Works 200 Common Street Lawrence, MA 01840

Town of North Andover Department of Public Works 384 Osgood Street North Andover, MA 01845

Town of Salem Public Works Department 21 Cross Street Salem, NH 03079

Town of Andover Department of Public Works 397 Lowell Street Andover, MA 01810 City of Methuen 41 Pleasant Street Room 205 Methuen, MA 01844

Dated: February 21, 2020

Eve S. Vaudo

Eve 8 Vando

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